

Supplementary Papers for Overview and Scrutiny Board

Date: Thursday, 1 April 2021 – 6.00pm



10. **Urgent Business: Scrutiny of Officer Decision to Supply and Fit Electric Barbecues Across the Seafront**

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Following a request from a Councillor for scrutiny of this issue to be added to a Board agenda, the Chairman has agreed that this should be received as an urgent item owing to the implementation timetable for the decision. The Board is asked to consider the matter and make recommendations as appropriate.

Published: 31 March 2021

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OFFICER DECISION RECORD

This form should be used to record Executive decisions taken by Officers

Decision Ref. No:			
Service Area:	Destination & Culture	Date:	15 March 2021
Contact Name:	Nick Maguire	Tel No:	01202 128717
E-mail:	Nick.maguire@bcpcouncil.gov.uk		
Subject:	To Supply and fit electric barbecues across the Seafront		
Decision taken:			
<ol style="list-style-type: none"> 1. The budget request of £350,000 is approved. 2. Delegated authority to the Section 151 Officer to determine the allocation of the required funding from the Community Infrastructure Levy (CIL) is approved. 			
Reasons for the decision:			
<p>To provide an effective response to the risks and issues anticipated during what is expected to be an exceptional season in 2021 it is critical that adequate resources are in place.</p> <p>To enhance and support existing BCP infrastructure. Enhancement of this type is permitted under CIL regulations.</p> <p>To mitigate a serious Health and Safety and reputational risk posed by disposable barbecues</p> <p>This has identified a budget requirement of £350,000,</p> <p>This decision supports the Council's own Corporate Strategy to encourage a sustainable environment by:</p> <ol style="list-style-type: none"> 1. ensuring sustainability underpins all our policies. 2. protects and enhances our outstanding natural environment 3. Tackle the climate and ecological emergency <p>Extensive research has identified that only one supplier, All Urban, has the capacity to deliver the barbecues in time for the summer season. No other suppliers have stock available.</p>			
Article 15 (Covid-19 Interim Decision-Making Arrangements)			
<p>Council adopted provisions to deal with matters of urgency during the Covid-19 period and which are of urgency. These are contained within Part 2, Article 15 of the Constitution.</p>			

These provisions provide that where urgent action is necessary to protect the Council's interests or enable it to undertake its statutory duties, then, after consultation with the Leader of the Council, or in their absence the Deputy Leader of the Council, and the Monitoring Officer and Section 151 Officer, the Chief Executive may authorise action and incur expenditure.

Where such a decision is made by the Chief Executive under these urgency provisions, the decision shall be published online as soon as practicably possible, but within three working days at the latest.

Extensive planning has taken place to inform these proposals including multi agency partners and we must now move urgently to implementation. Given the need to ensure measures are implemented in time for an exceptional Easter period which coincides with the commencement of lockdown easing, it is essential that this decision is confirmed.

Background:

Following on from the experiences of Summer 2020, which saw a huge influx of visitors to the BCP area, and an increase in Health and Safety issues caused by disposable barbecues, a decision has been made to fund several electric barbecues at sites across the seafront.

Disposable barbecues pose a risk to the public and to the environment. They are often buried in the beach, causing the sand to heat up around them. This has led to several members of the public receiving burns. If placed in public bins, they cause fires, necessitating the attendance of the fire brigade. Even if left to safely cool, they cause a problem with littering.

Electric barbecues are a sustainable and safer option, particularly in high footfall outdoor spaces. There are no hot coals to dispose of, no naked flames and no fumes, meaning their impact on the surrounding area is minimal. They are easy to clean, simply requiring a wipe down between use.

The barbecues operate on a pre-timed cycle and turn off automatically after use. They can also be switched on and off at the push of a button. They are made of corrosion resistant, low maintenance stainless steel.

Electric barbecues have previously been installed on the seafront as part of the Beach Lodge scheme at Manor Steps. The company that provided these, Greenplate, is unable to supply barbecues in time for the summer season. After extensive research we identified a supplier, Christies, who whilst based in Australia have a UK Partner - All Urban. They have supply available and can deliver within a 6-8-week time frame.

The cost of each barbecue from All Urban is detailed in the provisional quote attached at Appendix B. As a comparison, each barbecue supplied by Greenplate cost £6,400.

Each barbecue requires a 16-amp supply at promenade level. Sites have been identified across the seafront for the barbecues to be installed using spare electrical capacity from existing supplies. Cables will be trenched across the promenade and terminate in an electrical pillar which the barbecues will connect to. It is intended to purchase 30 barbecues in total. These will be a mix of double and single barbecue units.

A proportion of the units will be DDA compliant accessible options designed for use with a wheelchair.

The identified sites are shown in the site plan at Appendix D – Seafront BBQ sites. These sites have been selected due to the availability of the electrical supply and high footfall.

Further sites have been identified along the seafront but have been discounted at this stage due to the lack of power in the areas. A separate project is looking at the feasibility of installing 3-phase power along the length of the promenade.

The cost of installing power at each of the identified sites is in the region of £10-15,000 per site. This cost has been arrived at following site meetings with SSE and in house electricians to ascertain the requirements at each site.

Cleaning and maintenance of the barbecues will be undertaken by existing seafront operations staff as part of their daily duties. This will increase the strain on resources but will be mitigated by the employment of additional seasonal staff to deal with the issue.

We have consulted with Nick Perrins from the Growth and Infrastructure team. He has confirmed that there is nothing in CIL regulations preventing us from utilising CIL to fund the proposed investment in seafront barbecues – capital investment to enhance and support BCP seafront infrastructure.

Nick did challenge whether we would be charging for BBQ use. Whilst income generation from CIL funded investment does not necessarily prevent the use of CIL as funding for this, it does not perhaps ‘sit as well’ as using CIL for infrastructure that is not income generating. As the barbecues will be free to use this is not an issue.

Consultations undertaken:

The development of the electric barbecue scheme has been undertaken in consultation with key officers from across the council including senior officers from Environment, Destination and Culture, Growth and Infrastructure, the Community Infrastructure Levy and Finance.

Portfolio Holders for Tourism, Leisure and Culture, Environment have been consulted throughout.

The Section 151 Officer has also been consulted and has approved the proposal.

Note: It is the responsibility of the ‘Responsible Officer’ – that is the Officer making the decision – to obtain the comments and signature of the Chief Finance Officer and Monitoring Officer **before** taking the decision and then send the completed record of the decision to Democratic Services for publication.

Finance and Resourcing Implications:

Discussions with Finance and Procurement identified that this project could be funded via the Community Infrastructure Levy

Enhancement and support of BCP Council infrastructure is permitted under CIL regulations

Name: Adam Richens

Date: 22 March 2021

Redacted

Signature (of Chief Finance Officer):

Legal Implications:

Name: Susan Zeiss

Date: 22 March 2021

Redacted

Signature (of Monitoring Officer):

Growth & infrastructure:

Discussions with Finance and Growth & Infrastructure have confirmed that the BBQs can be funded via the Community Infrastructure Levy as they enhance and support local infrastructure

Name: Not Applicable

Date:

Signature (of Officer Completing Assessment): Not Applicable

Risk Assessment:

A Sustainability Impact Assessment has been completed and is attached at Appendix A. There are significant reputational, community safety, public order and public health risks associated with the expected busy summer period. The proposals outlined in this decision record seek to mitigate those risks and this document will remain under review as we progress through the 2021 season.

Name: Nick Maguire, Contracts officer

Date: 15 March 2021

Signature (of Officer Completing Assessment):

Redacted

Impact Assessments:

A full Equality Impact Assessment has been completed and is at Appendix C.

The intention is to ensure that people can enjoy our beaches, town centres and car parks in a safe way, following on from the situations we saw during the summer of 2020 when our beaches were at full capacity.

The purpose is to ensure that visitors can enjoy our public spaces in a safe way whilst adhering to social distancing measures.

The EIA has identified that there are no negative impacts			
Information for publication / not for publication			
For publication			
Background Papers			
Appendix A – Sustainability Assessment Appendix B – Detailed Quote Appendix C – Equality Impact Assessment Appendix D – Seafront BBQ sites			
Any declaration of interest by the Officer responsible for the decision		Nature of Interest	
No*			
Note: No Officer having a personal financial interest in any matter should take a decision on that matter. Other interests of a non-disqualifying matter should be recorded here.			
Any conflict of interest declared by a Cabinet Member who is consulted by the Officer taking the decision	Name of Cabinet Member	Nature of interest	Details of any dispensation granted by the Monitoring Officer
Yes/No*			
Decision signed off by Kate Ryan, Strategic Director			
Signature:		Date of Decision: 17 March 2021	
Redacted			
Decision taken by:			
Graham Farrant, Chief Executive of BCP Council			
Signature:		Date: 22 March 21	
Redacted			
Date Decision Effective: 22 March 2021			

Note: A record of this decision should be kept by the Service Area within which the decision falls.

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Proposal Title: Seafrost Electric barbecues

Impact Summary

Climate Change & Energy	Green - Only positive impacts identified
Communities & Culture	Amber - Minor negative impacts identified / unknown impacts
Waste & Resource Use	Green - Only positive impacts identified
Economy	No Impact Identified
Health & Wellbeing	Green - Only positive impacts identified
Learning & Skills	Green - Only positive impacts identified
Natural Environment	Green - Only positive impacts identified
Sustainable Procurement	Amber - Minor negative impacts identified / unknown impacts
Transport & Accessibility	Green - Only positive impacts identified

-  Major negative impacts identified
-  Minor negative impacts identified / unknown impacts
-  Only positive impacts identified
-  No positive or negative impacts identified

Answers provided indicate that the score for the carbon footprint of the proposal is: 5.5	The Carbon Footprint is banded as follows: 0-4 Low 5-9 Moderate 10-14 High
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Proposal ID: **203**

Proposal Title: **Seafrost Electric barbecues**

Type of Proposal: **Procurement**

Brief description:

To purchase a selection of electric barbecues to enhance the infrastructure of BCP Council

Proposer's Name: **Nick Maguire**

Proposer's Directorate: **Regeneration & Economy**

Proposer's Service Unit: **Destination & Culture**

Estimated cost (£): **Above OJEU threshold**

If known, the cost amount (£): **£200,000**

Ward(s) Affected (if applicable):

Boscombe East & Pokesdown Boscombe West Bournemouth Central Canford Cliffs East Cliff & Springbourne East Southbourne & Tuckton Hamworthy West Southbourne Westbourne & West Cliff

Sustainable Development Goals (SDGs) supported by the proposal:

3. Good Health and Well Being 9. Industry, Innovation and Infrastructure 12. Responsible Consumption and Production 13. Climate Action 14. Life Below Water 15. Life On Land

Proposal Title: Seafront Electric barbecues**Climate Change & Energy**

Is the proposal likely to have any impacts (positive or negative) on addressing the causes and effects of climate change? **Yes**

If the answer was No, then the explanation is below (there are no answers to subsequent questions in this section):

- 1) Has the proposal accounted for the potential impacts of climate change, e.g. flooding, storms or heatwaves? **Partially**
- 2) Does it assist reducing CO2 and other Green House Gas (GHG) emissions? E.g. reduction in energy or transport use, or waste produced. **Partially**
- 3) Will it increase energy efficiency (e.g. increased efficiency standards / better design / improved construction technologies / choice of materials) and/or reduce energy consumption? **Partially**
- 4) Will it increase the amount of energy obtained from renewable and low carbon sources? **Yes**

How was the overall impact of the proposal on its ability to positively address the cause and effects of climate change rated?

Green - Only positive impacts identified

The reasoning for the answer (details of impacts including evidence and knowledge gaps): **impacts on environment by reducing waste and preventing use of burning coals.**

Details of proposed mitigation/remedial action and monitoring (inc. timescales, responsible officers, related business plans etc):

Electricity connection comes under the Laser contract

Proposal Title: Seafront Electric barbecues

Communities & Culture

Is the proposal likely to impact (positively or negatively) on the development of safe, vibrant, inclusive and engaged communities? **Yes**

If the answer was No, then the explanation is below (there are no answers to subsequent questions in this section):

- 1) Will it help maintain and expand vibrant voluntary and community organisations? **Yes**
- 2) Will it promote a safe community environment? **No**
- 3) Will it promote and develop cultural activities? **Partially**

How would the overall impact of the proposal on the development of safe, vibrant, inclusive and engaged communities be rated?

Amber - Minor negative impacts identified / unknown impacts

Reasoning for the answer (details of impacts including evidence and knowledge gaps):
provides a focal point for outdoor activities for community groups to utilise.

Details of proposed mitigation/remedial action and monitoring (inc. timescales, responsible officers, related business plans etc):

Potential risk of burning will be mitigated by operational instructions and health and safety signage.

Proposal Title: Seafront Electric barbecues**Waste & Resource Use**

Is the proposal likely to have any impacts (positive or negative) on waste resource use or production and consumption? **Yes**

If the answer was No, then the explanation is below (there are no answers to subsequent questions in this section):

- 1) Will it prevent waste or promote the reduction, re-use, recycling or recovery of materials? **Yes**
- 2) Will it use sustainable production methods or reduce the need for resources? **Yes**
- 3) Will it manage the extraction and use of raw materials in ways that minimise depletion and cause no serious environmental damage? **No**
- 4) Will it help to reduce the amount of water abstracted and / or used? **No**

How would the overall impact of the proposal on the sustainable production and consumption of natural resources be rated? **Green - Only positive impacts identified**

The reasoning for the answer (details of impacts including evidence and knowledge gaps): **Will reduce fire risk and one use barbecues thereby reducing the amounts of litter on the beach. Cleaning will be undertaken by existing Seafront staff.**

Details of proposed mitigation/remedial action and monitoring (inc. timescales, responsible officers, related business plans etc):

Proposal Title: Seafront Electric barbecues**Economy**

Is the proposal likely to impact (positively or negatively) on the area's ability to support, maintain and grow a sustainable, diverse and thriving economy? **No**

If the answer was No, then the explanation is below (there are no answers to subsequent questions in this section):

not an income generating scheme and providing alternate service to existing catering outlets

- 1) Will the proposal encourage local business creation and / or growth?
- 2) Will the proposal enable local jobs to be created or retained?
- 3) Will the proposal promote sustainable business practices?

How would the overall impact of the proposal on it's potential to support and maintain a sustainable, diverse and thriving economy be rated?

No Impact Identified

The reasoning for the answer (details of impacts including evidence and knowledge gaps)

Details of proposed mitigation/remedial action and monitoring (inc. timescales, responsible officers, related business plans etc)

Proposal Title: Seafront Electric barbecues**Health & Wellbeing**

Is the proposal likely to impact (positively or negatively) on the creation of a inclusive and healthy social and physical environmental for all?

Yes

If the answer was No, then the explanation is below (there are no answers to subsequent questions in this section):

- 1) Will the proposal contribute to improving the health and wellbeing of residents?

Partially

- 2) Will the proposal contribute to reducing inequalities in health between different communities or groups?

Partially

- 3) Will the proposal contribute to a healthier and more sustainable physical environment?

Yes

How would the overall impact of the proposal on the creation of a fair and healthy social and physical environmental for all be rated?

Green - Only positive impacts identified

The reasoning for the answer (details of impacts including evidence and knowledge gaps):

Will reduce the cooking fumes of disposable barbecues and encourage people to gather with others in an outdoor environment

Details of proposed mitigation/remedial action and monitoring (inc. timescales, responsible officers, related business plans etc):

N/A

Proposal Title: Seafront Electric barbecues**Learning & Skills**

Is the proposal likely to impact (positively or negatively) on a culture of ongoing engagement and excellence in learning and skills? **No**

If the answer was No, then the explanation is below (there are no answers to subsequent questions in this section):

Provision for public use with no expectation of providing catering courses.

- 1) Will it provide and/or improve opportunities for formal learning?

- 2) Will it provide and/or improve community learning and development?

- 3) Will it provide and/or improve opportunities for apprenticeships and other skill based learning?

How would the overall impact of the proposal on the encouragement of learning and skills be rated? **No Impact Identified**

The reasoning for the answer (details of impacts including evidence and knowledge gaps):

Details of proposed mitigation/remedial action and monitoring (inc. timescales, responsible officers, related business plans etc):

Proposal Title: Seafront Electric barbecues**Natural Environment**

Is the proposal likely to impact (positively or negatively) on the protection or enhancement of local biodiversity or the access to and quality of natural environments?

Yes

If the answer was No, then the explanation is below (there are no answers to subsequent questions in this section):

- 1) Will it help protect and improve biodiversity i.e. habitats or species (including designated and non-designated)? **Partially**
- 2) Will it improve access to and connectivity of local green spaces whilst protecting and enhancing them? **Partially**
- 3) Will it help protect and enhance the landscape quality and character?
Partially
- 4) Will it help to protect and enhance the quality of the area's air, water and land?
Yes

How would the overall impact of your proposal on the protection and enhancement of natural environments be rated?

Green - Only positive impacts identified

The reasoning for the answer (details of impacts including evidence and knowledge gaps):
Will reduce cooking fumes and improve air quality.

Details of proposed mitigation/remedial action and monitoring (inc. timescales, responsible officers, related business plans etc):

Will reduce cooking fumes and improve air quality.

Proposal Title: **Seafront Electric barbecues**

Sustainable Procurement

Is the proposal likely to involve the procurement of goods or services which risk negative impact on resources (including power, water, raw material extraction), natural environment or labour markets (e.g. welfare standards)?

Yes

If the answer was No, then the explanation is below (there are no answers to subsequent questions in this section):

Has or is it intended that the Strategic Procurement team be consulted?

Yes – already underway

If the Strategic Procurement team was not consulted, then the explanation for this is:

- 1) Do the Government Buying Standards (GBS) apply to goods and/or services that are planned to be bought?

Yes

- 2) Has sustainable resource use (e.g. energy & water consumption, waste streams, minerals use) been considered for whole life-cycle of the product/service?

Yes

- 3) Has the issue of carbon reduction (e.g. energy sources, transport issues) and adaptation (e.g. resilience against extreme weather events) been considered in the supply chain?

Yes

- 4) Is the product/service fairly traded i.e. ensures good working conditions, social benefits e.g. Fairtrade or similar standards?

Yes

- 5) Has the lotting strategy been optimised to improve prospects for local suppliers and SMEs?

Not Relevant

- 6) If aspects of the requirement are unsustainable then is continued improvement factored into your contract with KPIs, and will this be monitored?

Not Relevant

How is the overall impact of your proposal on procurement which supports sustainable resource use, environmental protection and progressive labour standards been rated?

Amber - Minor negative impacts identified / unknown impacts

The reasoning for the answer (details of impacts including evidence and knowledge gaps):

Purchase from Norway so there will be a climate impact on shipping from another country.

Details of proposed mitigation/remedial action and monitoring (inc. timescales, responsible officers, related business plans etc):

N/A

Proposal Title: Seafront Electric barbecues**Transport & Accessibility**

Is the proposal likely to have any impacts (positive or negative) on the provision of sustainable, accessible, affordable and safe transport services - improving links to jobs, schools, health and other services? **Yes**

If the answer was No, then the explanation is below (there are no answers to subsequent questions in this section):

- 1) Will it support and encourage the provision of sustainable and accessible modes of transport (including walking, cycling, bus, trains and low emission vehicles)?
No
- 2) Will it reduce the distances needed to travel to access work, leisure and other services?
Partially
- 3) Will it encourage affordable and safe transport options?
No

How would the overall impact of your proposal on the provision of sustainable, accessible, affordable and safe transport services be rated?

Green - Only positive impacts identified

The reasoning for the answer (details of impacts including evidence and knowledge gaps):
Will provide a location for people to cook where they may have had to travel elsewhere to do so.

Details of proposed mitigation and monitoring (inc. timescales, responsible officers, related business plans etc):

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

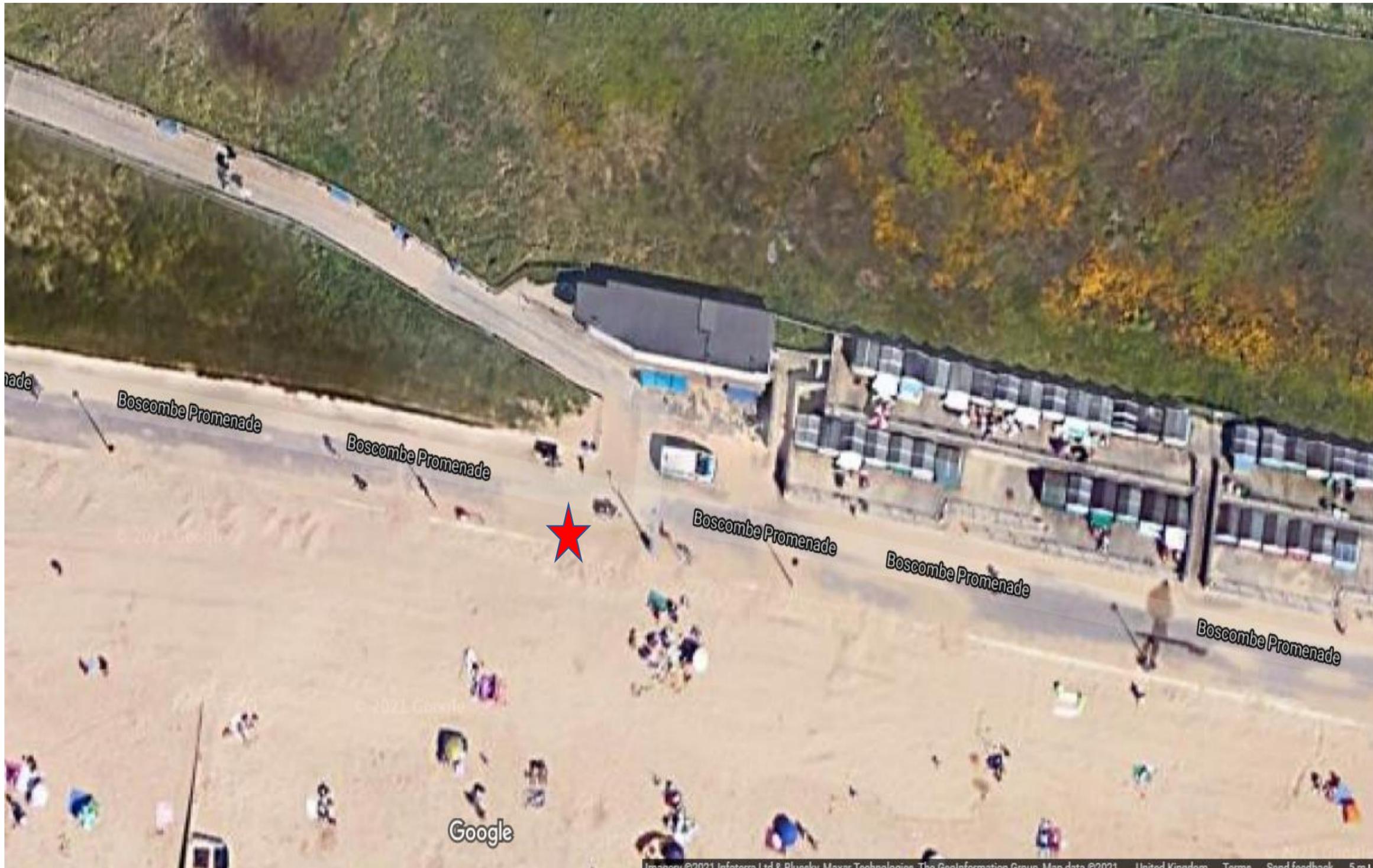
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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

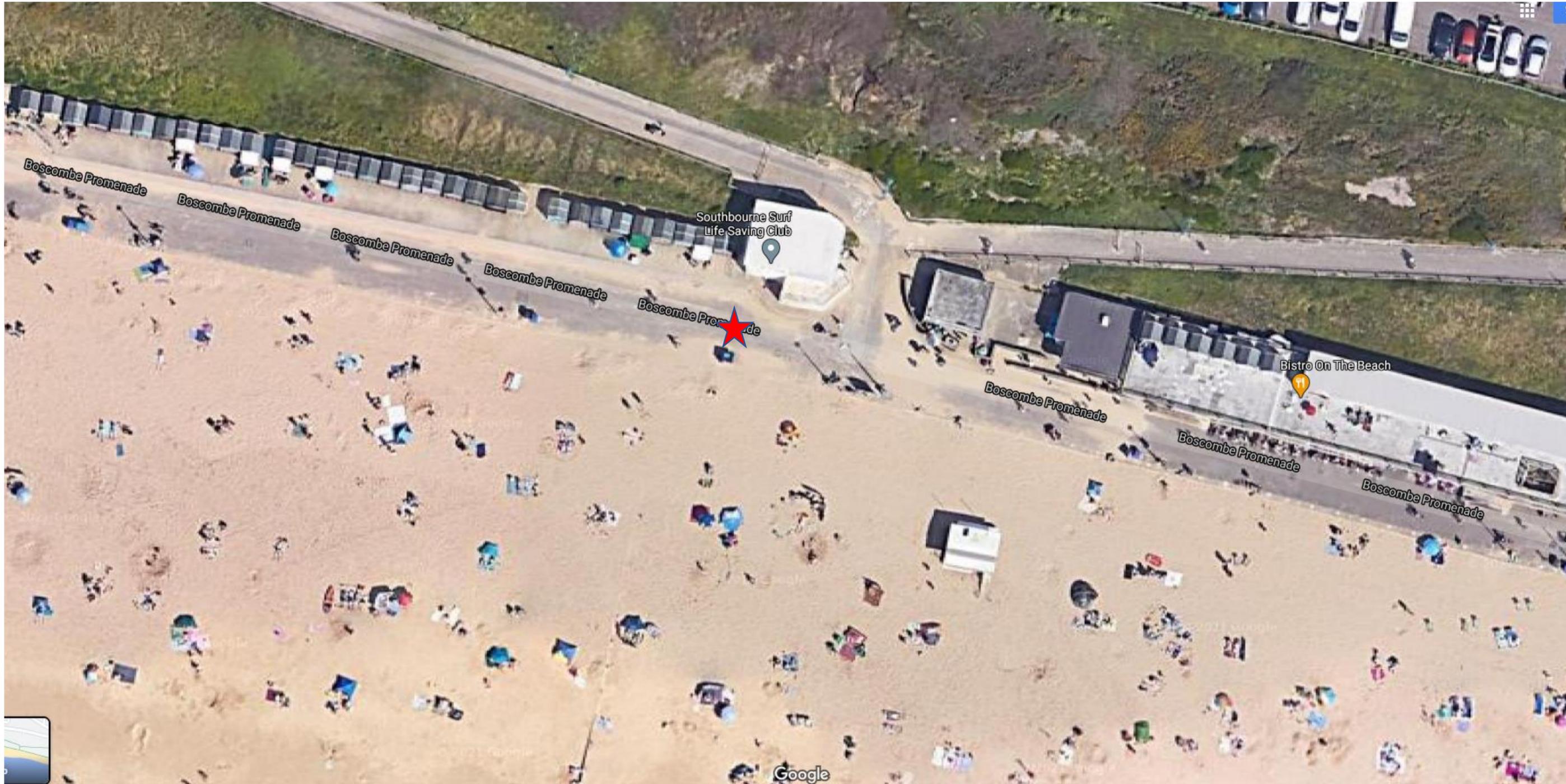
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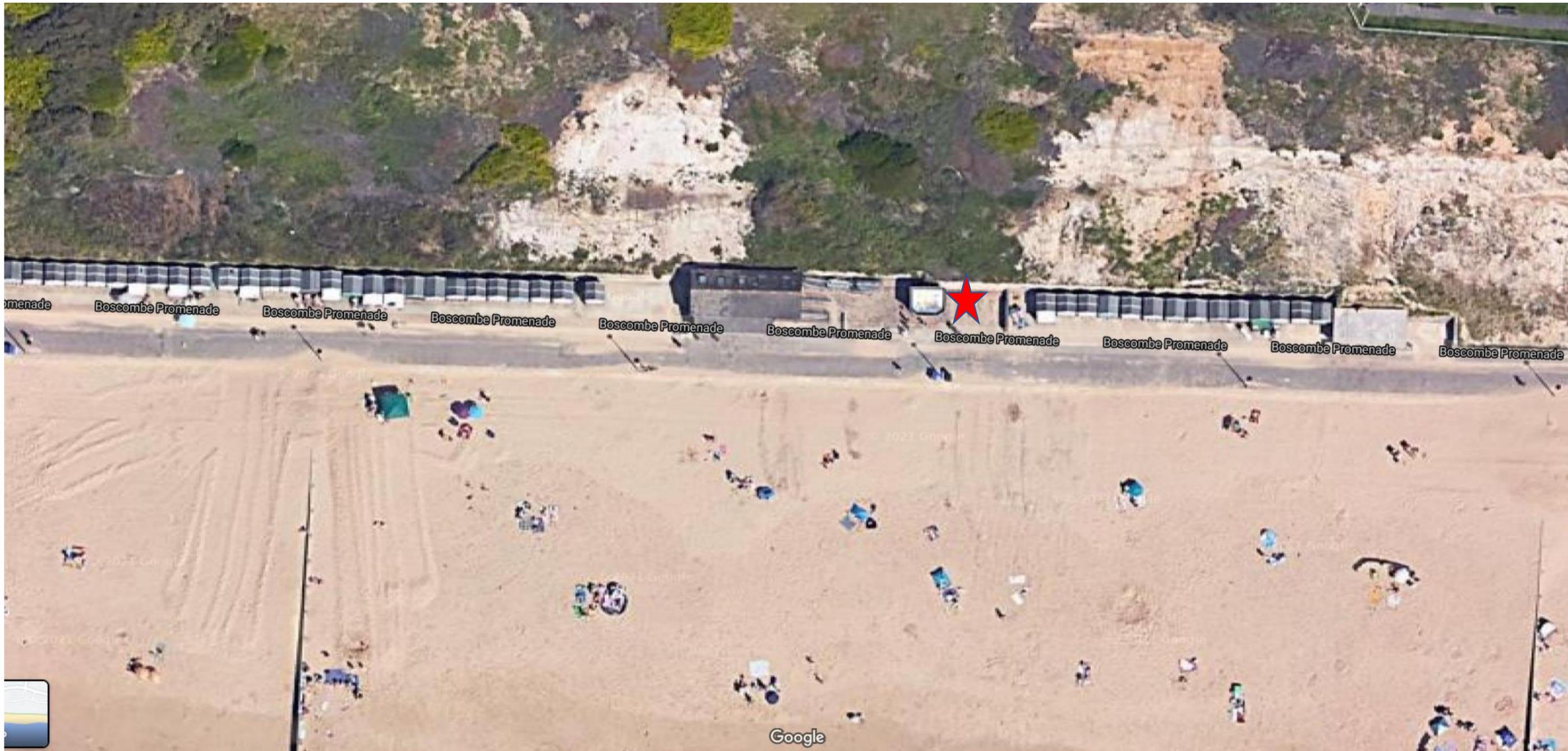
1 double BBQ: power trenched to promenade cabinet from toilet supply

Southbourne - Phase 1



1 Double BBQ: power trenched to promenade cabinet from supply behind lifeguard unit

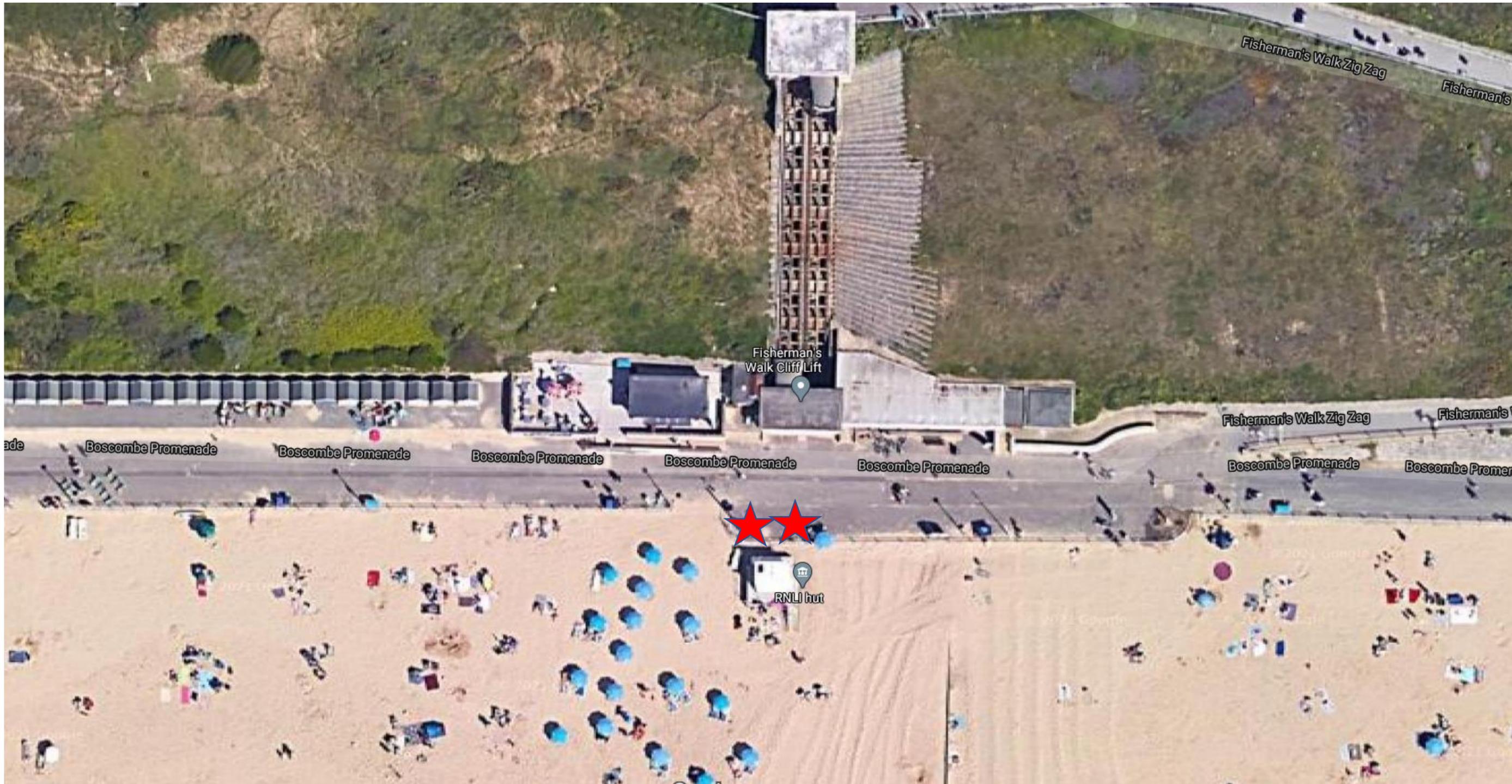
Gordons Corner - Phase 1



31

1 double BBQ: power trenched to new cabinet from toilet supply

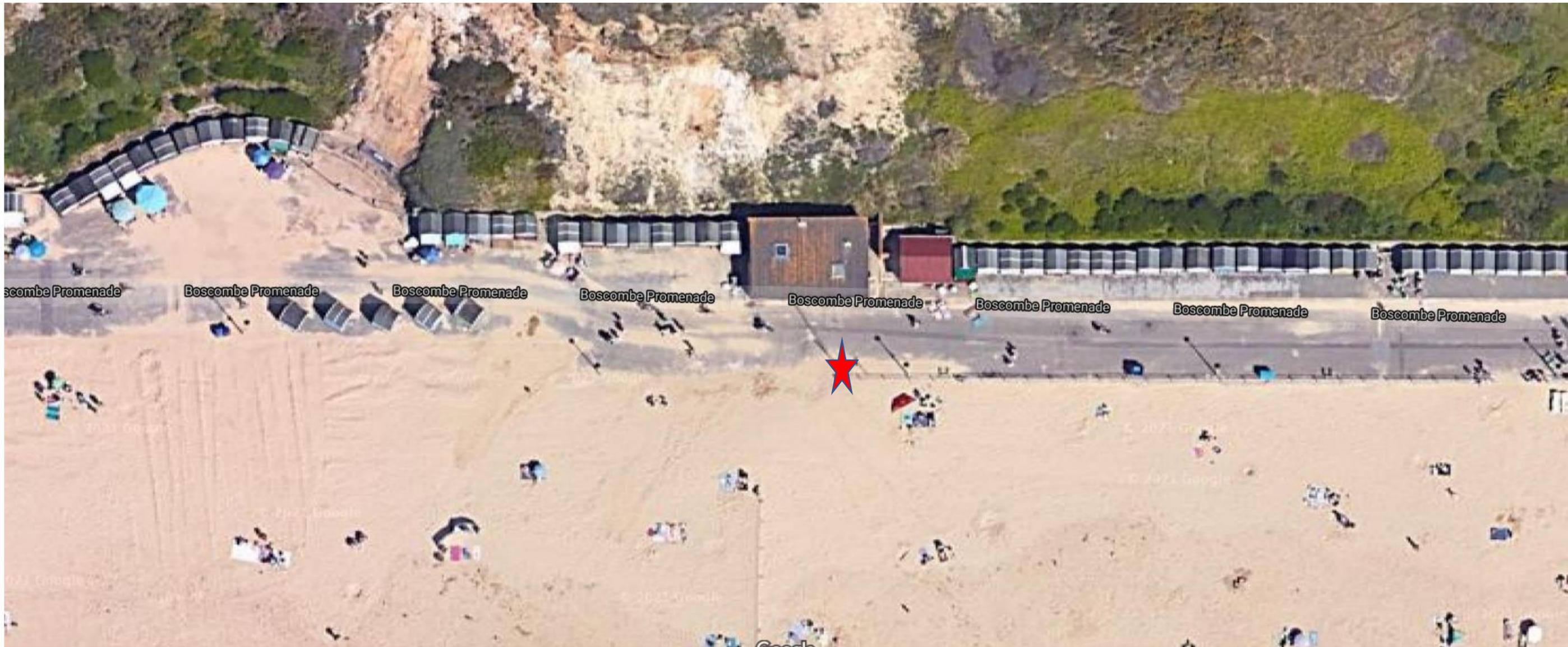
Fishermans Walk- Phase 1



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2 double BBQs: power trenched to promenade cabinet from kiosk supply

Fishermans Walk- Phase 1



1 single BBQ: power trenched to promenade cabinet from toilet supply

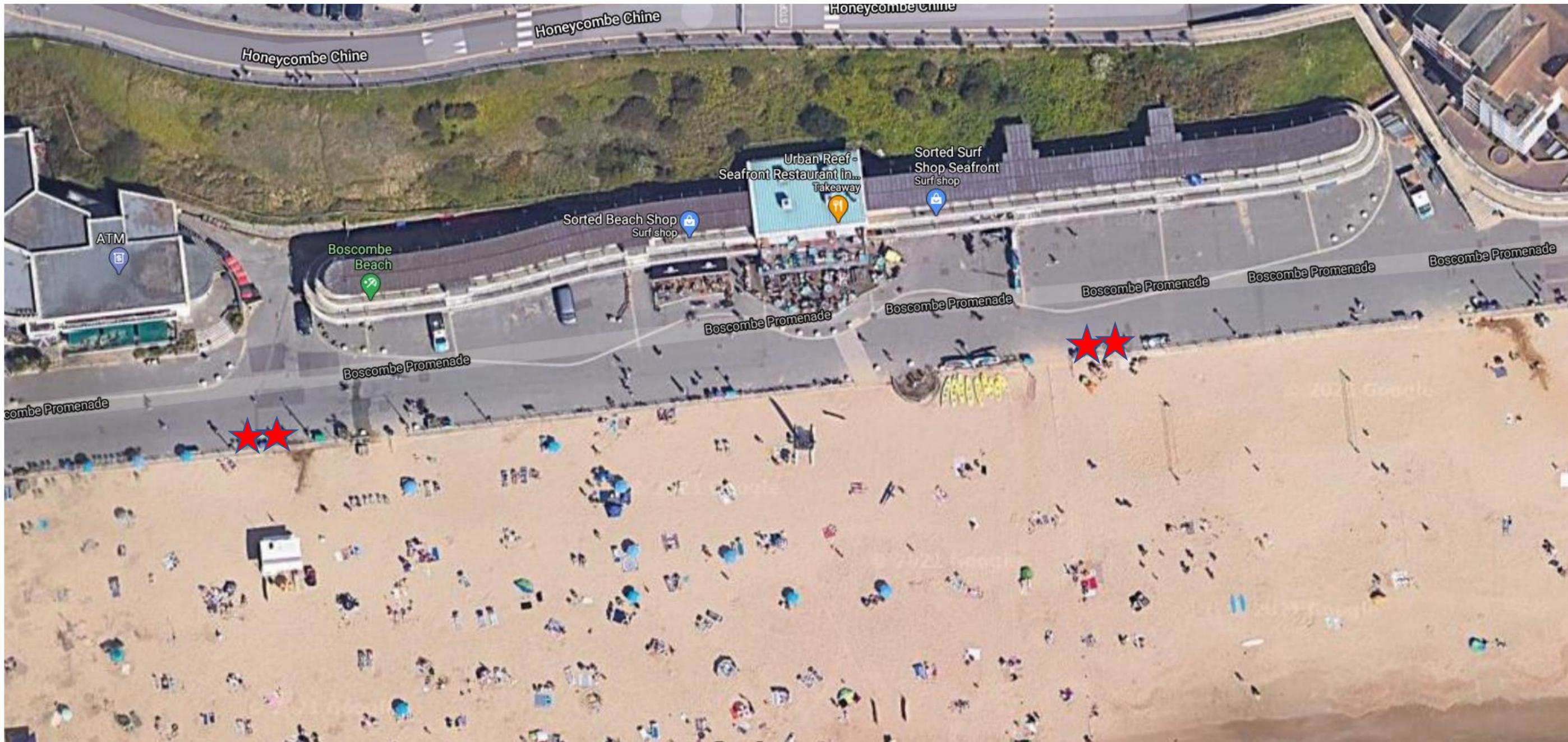
Portman Ravine- Phase 1



34

1 double BBQ & 1 single: Power trenched to promenade cabinet from supply on zigzag
Additional 16amp commando plug for mobile catering offer

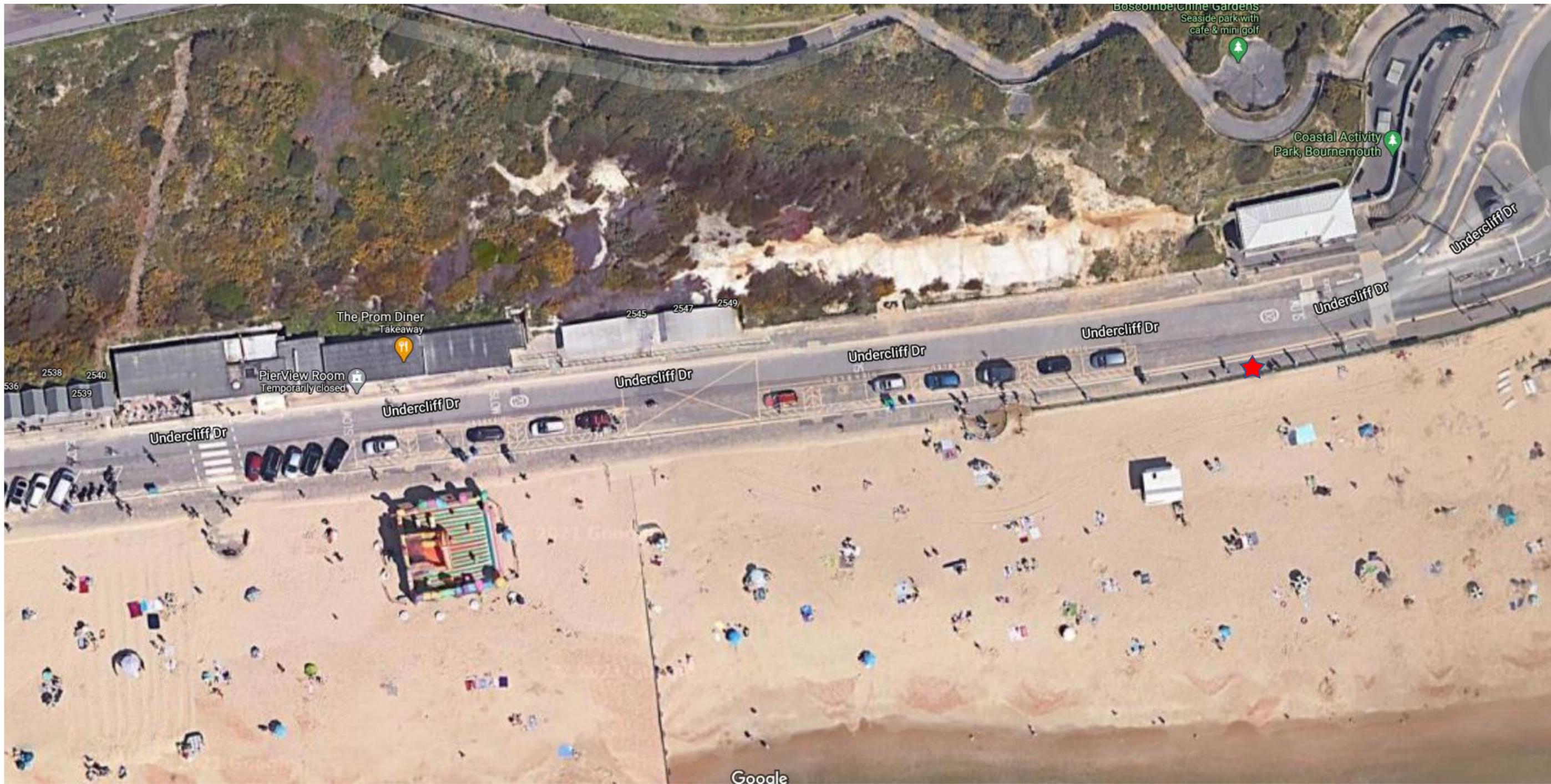
Boscombe- Phase 1



35

2 double BBQs either side of Overstrand Building: power trenched to 2 pillars either side from main switch room in Overstrand. New supply to be installed

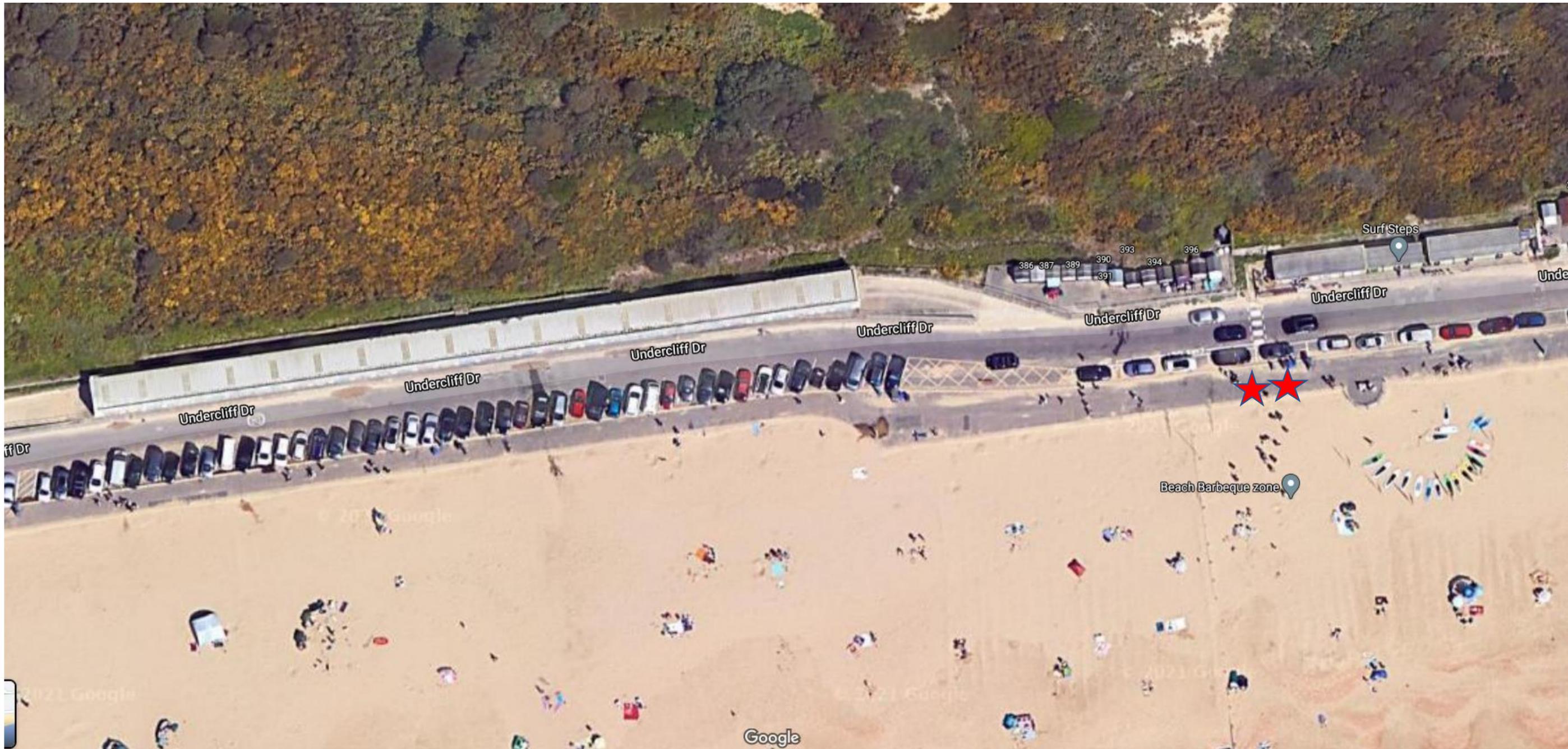
Boscombe West- Phase 1



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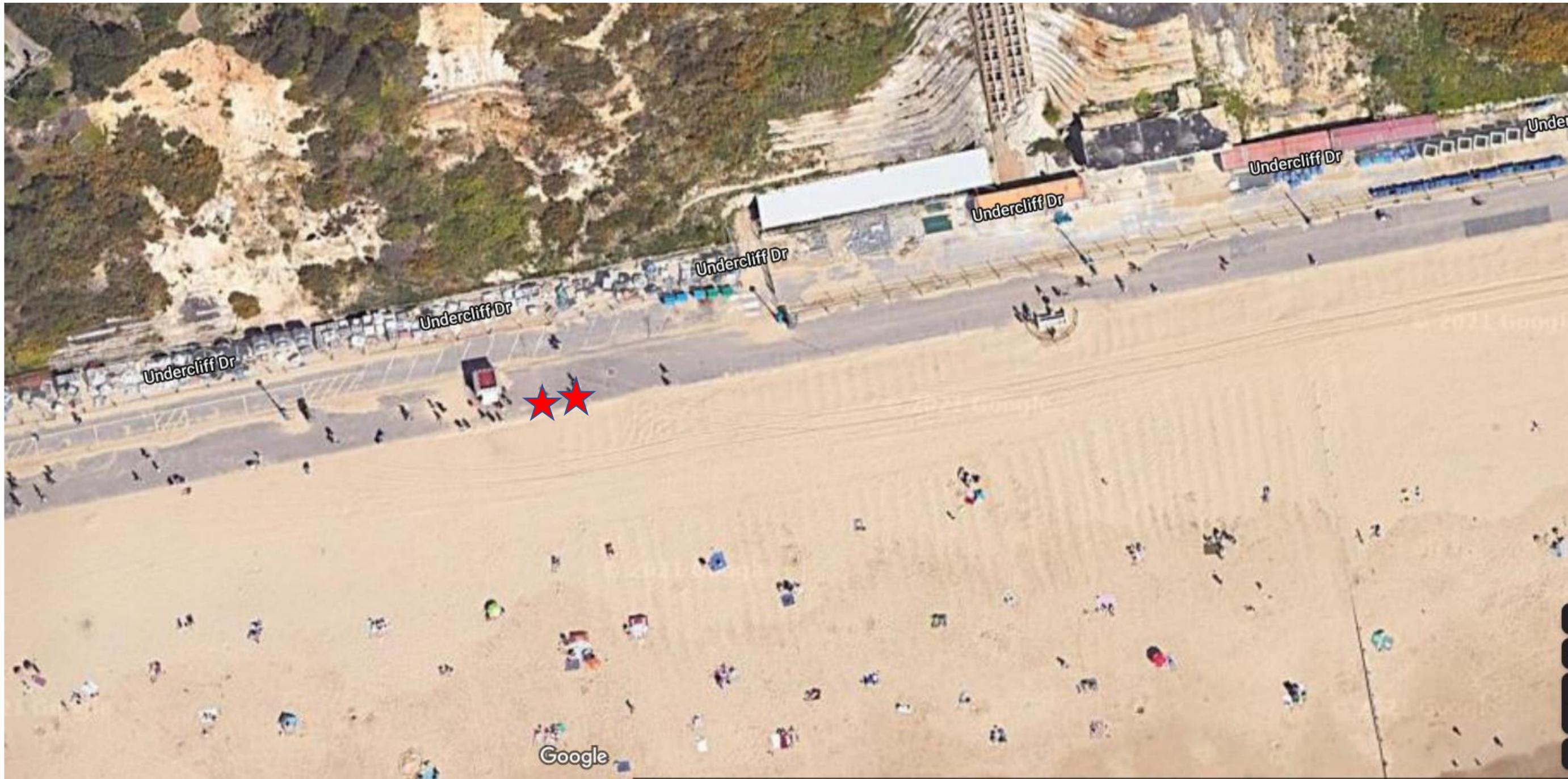
1 single BBQ: power trenched to promenade cabinet from toilet supply

Toft Steps- Phase 1



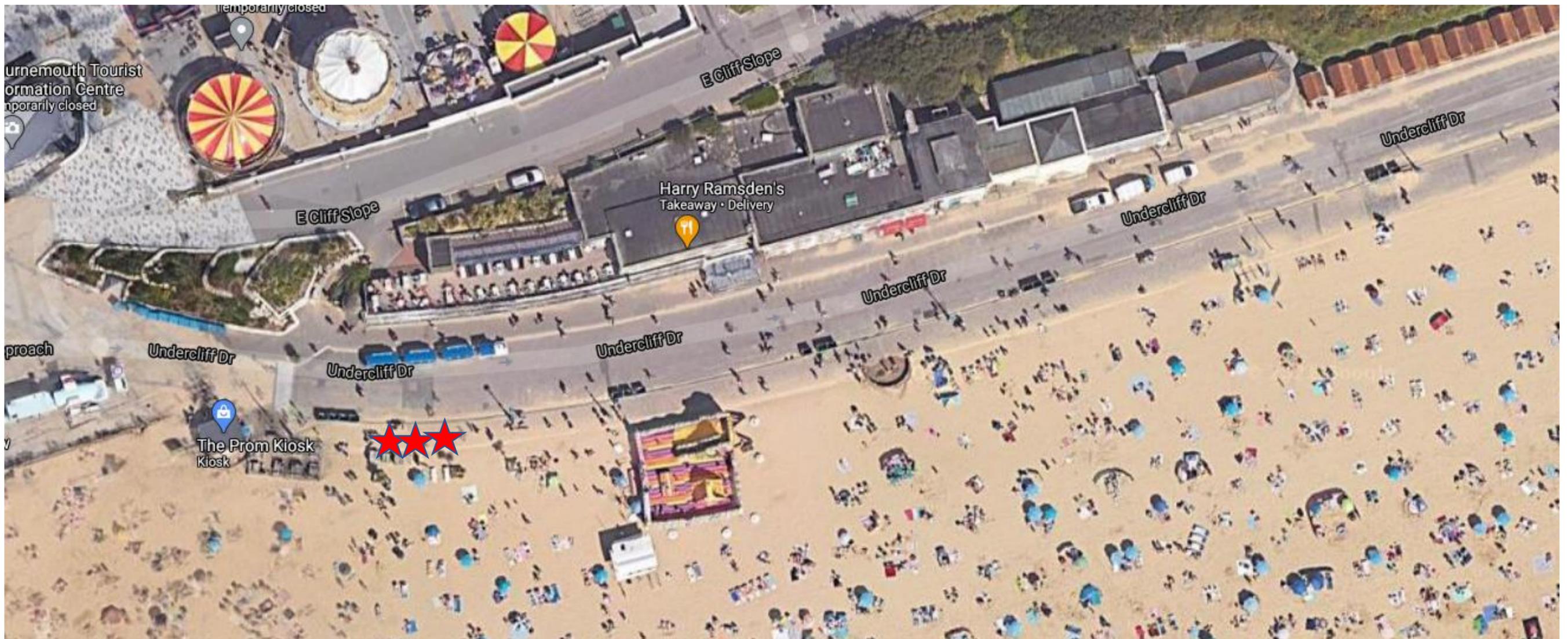
37

2 double BBQs: power trenched to promenade cabinet from supply behind Surfsteps



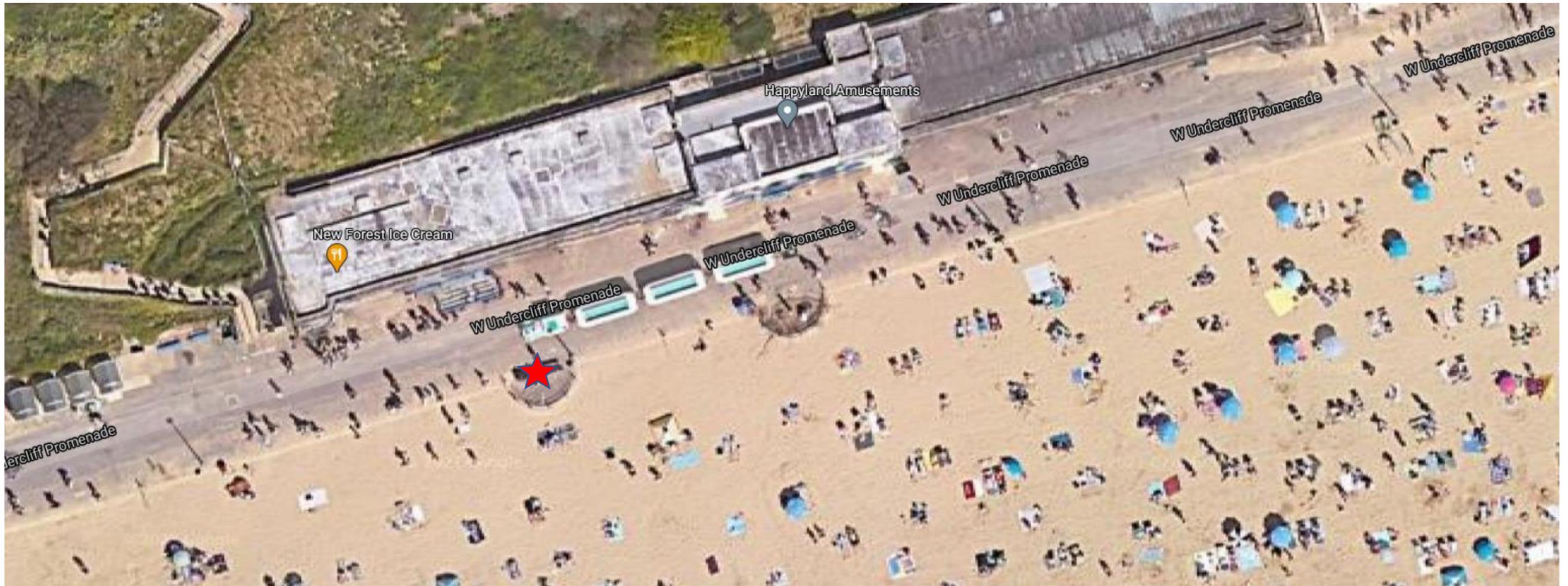
2 double BBQs: 100amp 3phase power trenched to promenade cabinet – enough power to run additional catering

Bournemouth East- Phase 1



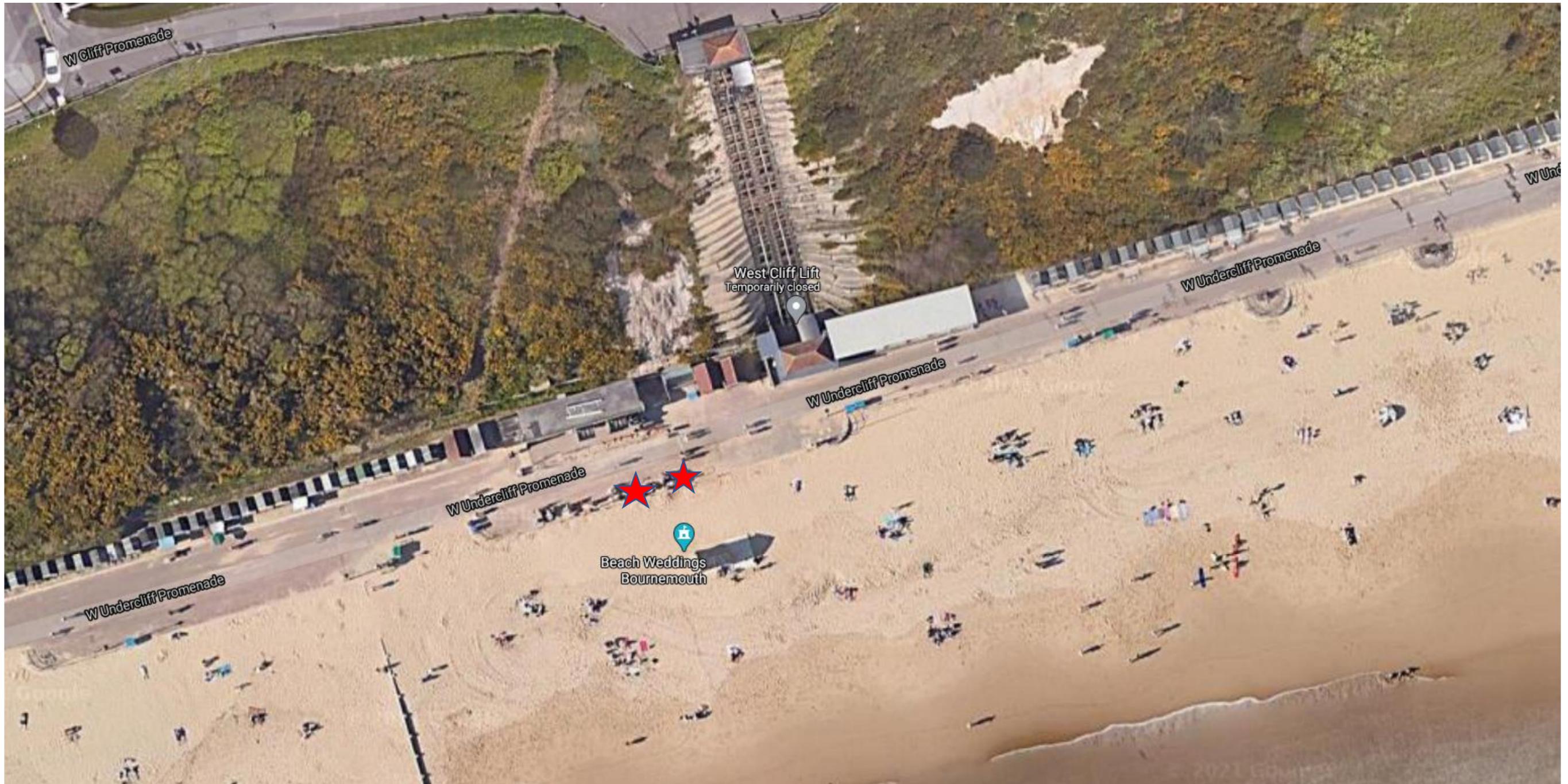
3 double BBQs: power trenched to promenade cabinet from supply at Mobile 2. To place any BBQs outside beach office would cost an extra £15K +

Bournemouth West- Phase 1

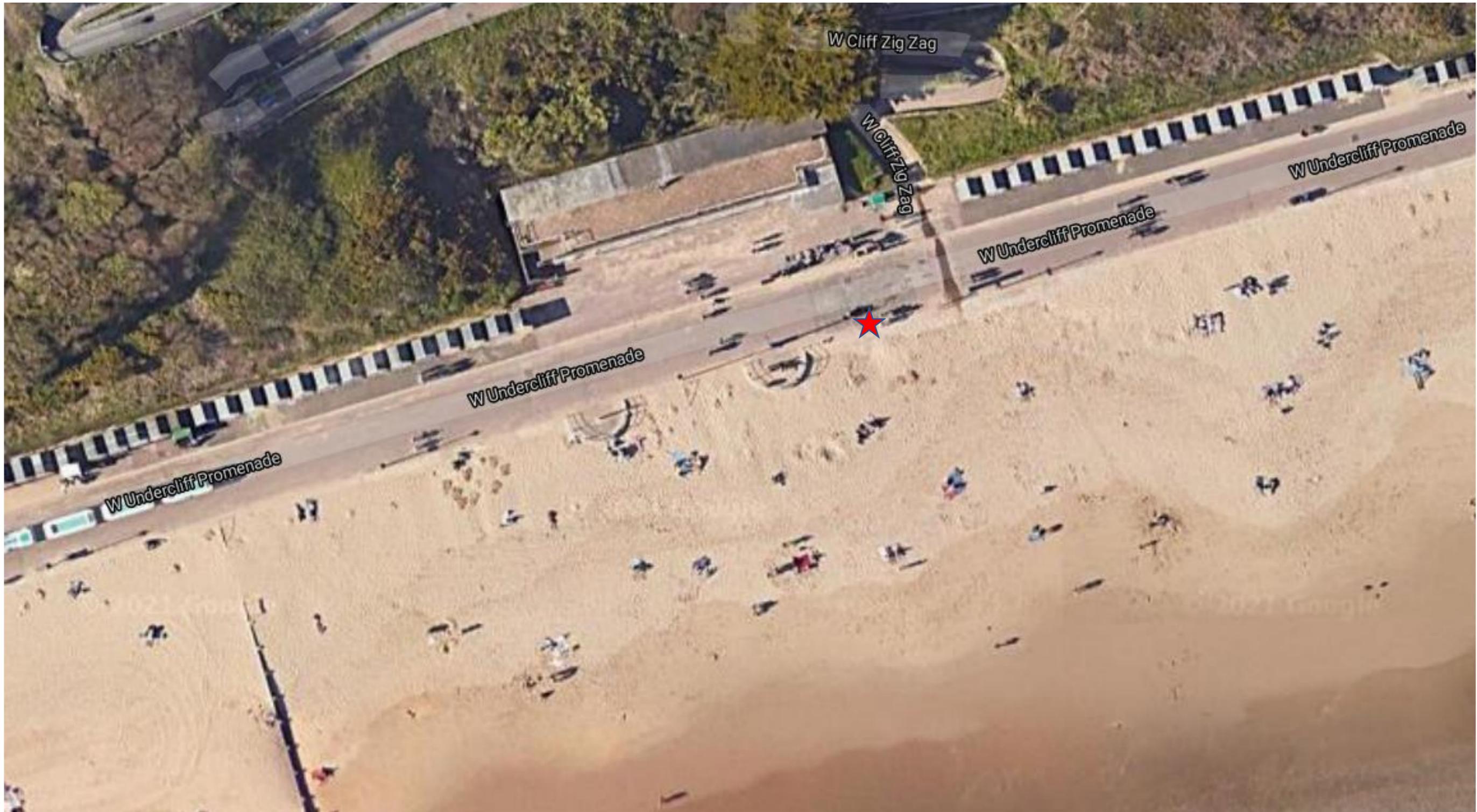


1 double BBQ: power trenched to promenade cabinet from Happylands building

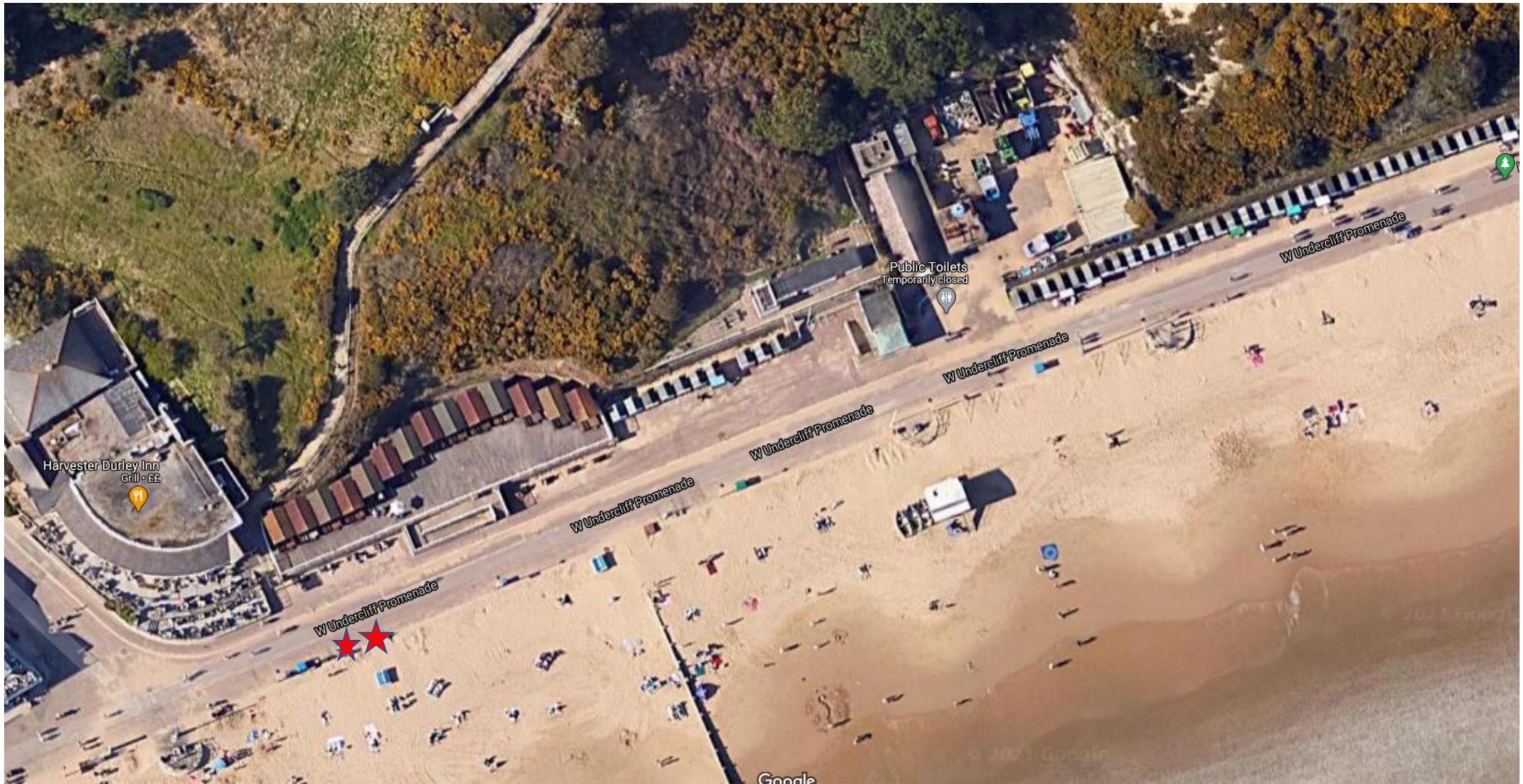
West Cliff- Phase 1



2 single BBQs: power from existing promenade cabinet – could be upgraded to 100amp 3 phase supply to provide additional power for wedding site

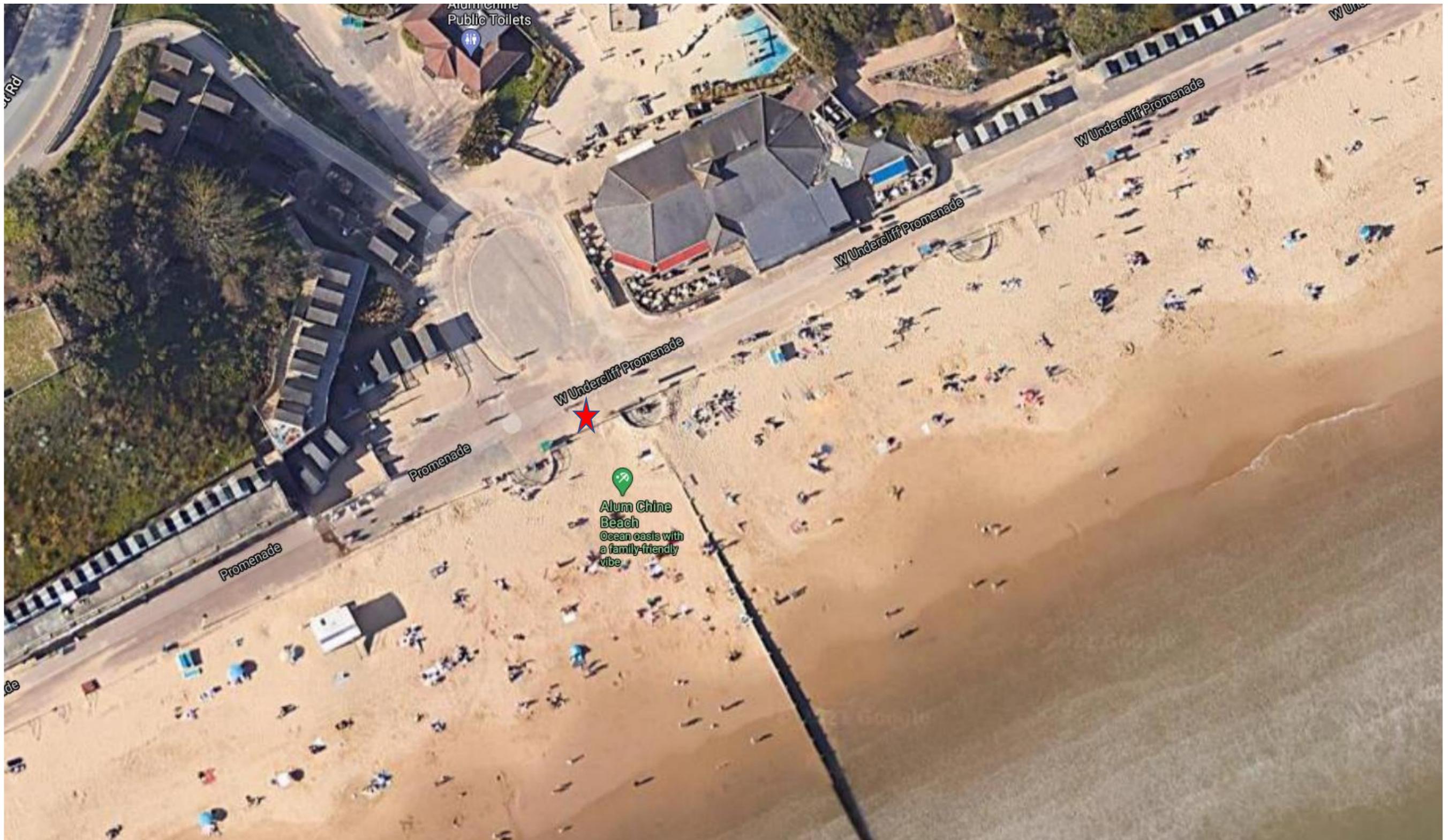


1 double BBQ: power trenched to promenade cabinet from Joseph's store: Would require upgraded supply



Potential for 2 double BBQ to be powered from new Environmental Hub supply: Needs conversation with project team to undertake works as part of development.

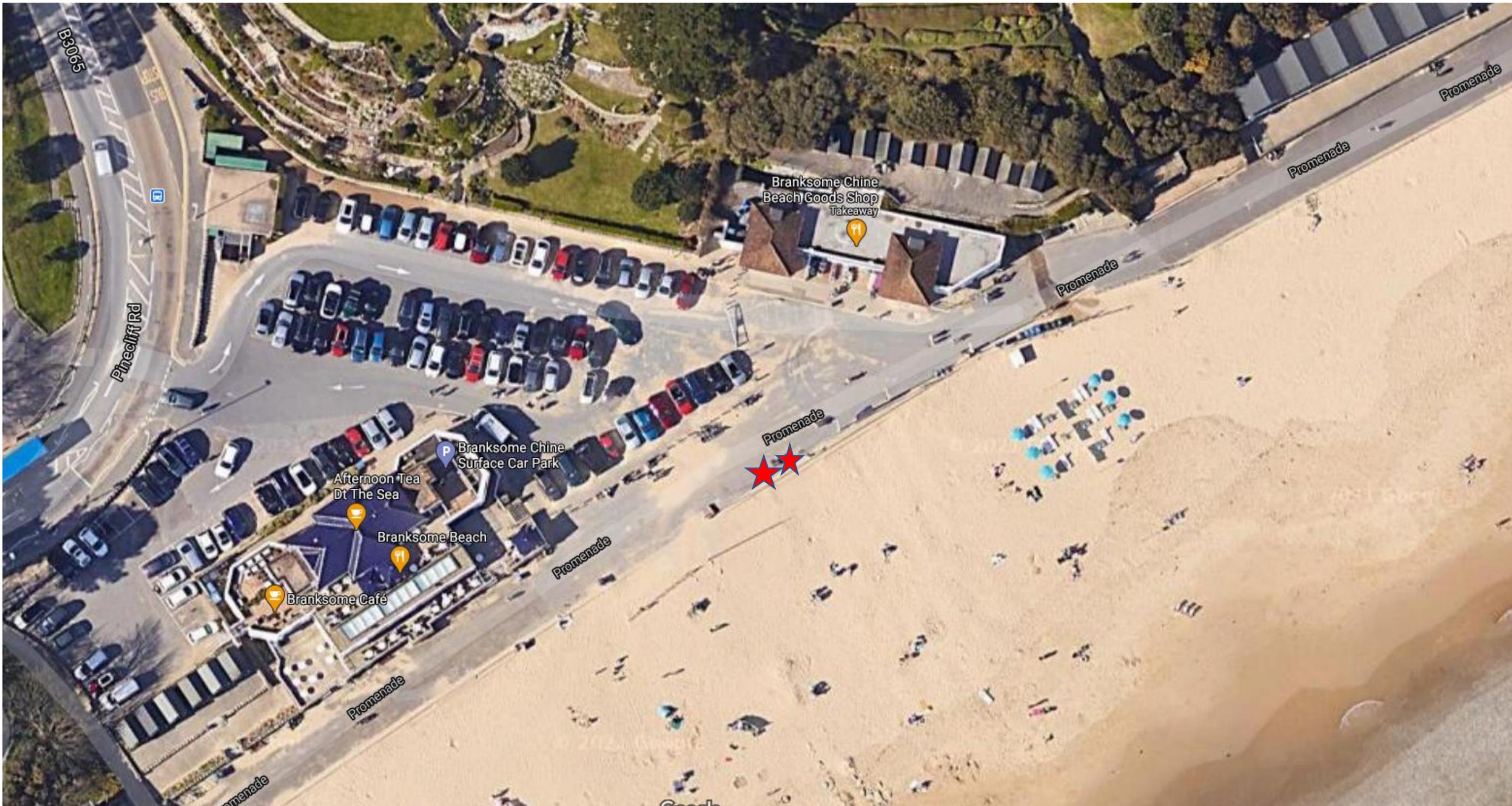
Alum Chine- Phase 2



1 double BBQ:

power to be trenched to promenade cabinet from toilet supply

Branksome Chine- Phase 2

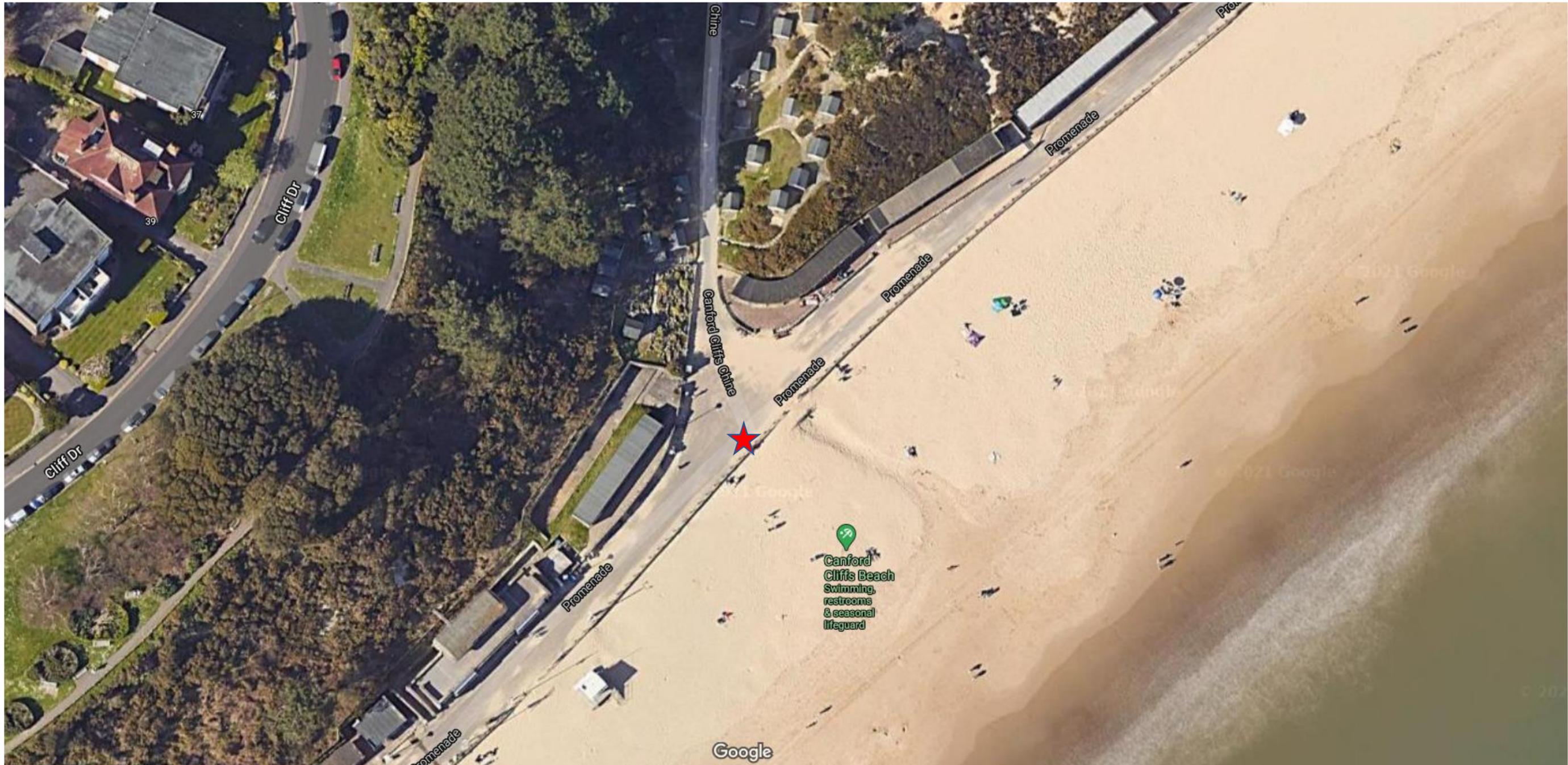


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Potential for 2 double BBQs

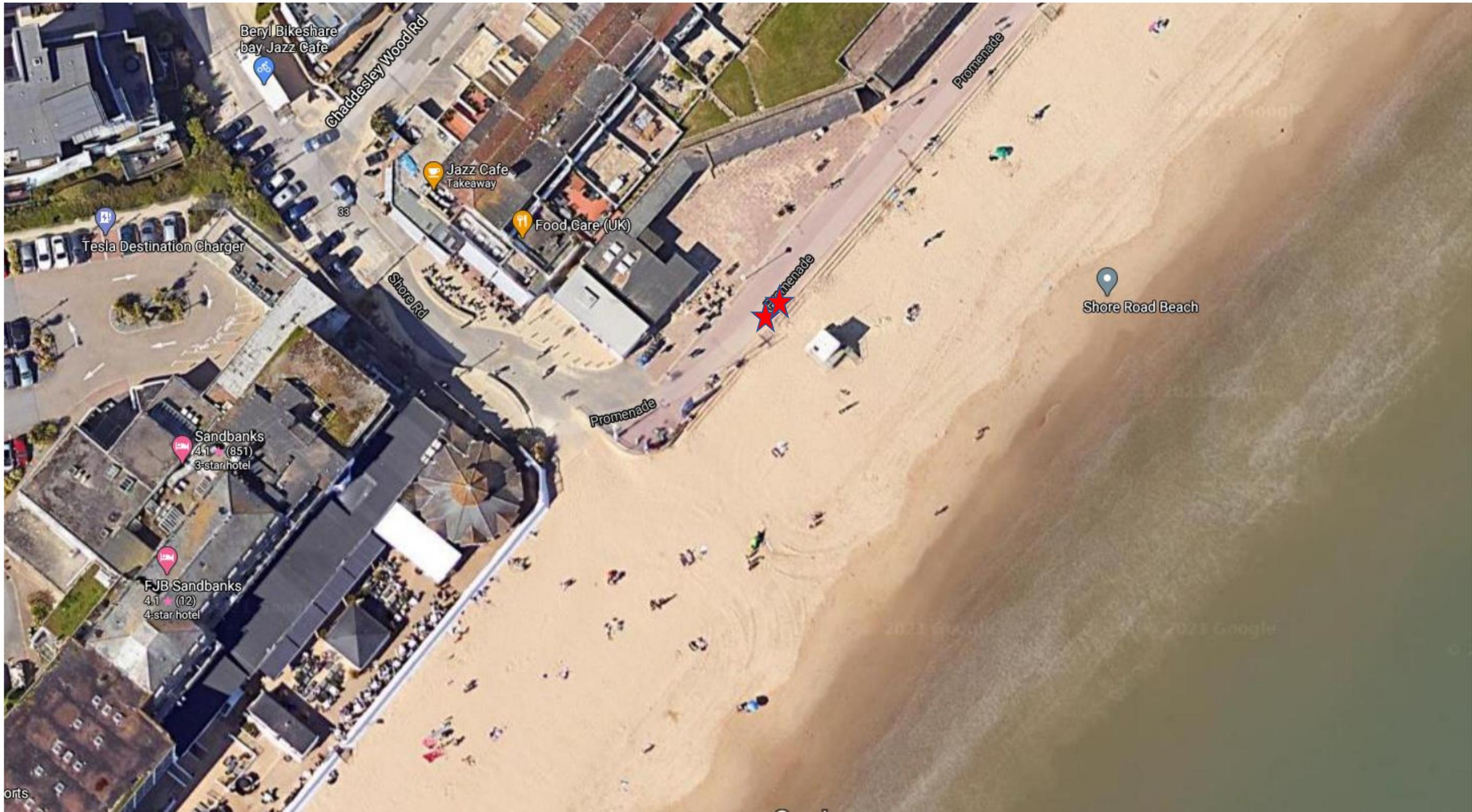
power to be trenched to promenade cabinet from office supply. Requires entire supply to be upgraded

Canford Cliffs Chine - Phase 2



Potential for 1 double BBQ: power to be trenched to promenade cabinet from pavilion supply. Will require full upgrade of pavilion supply. Await redevelopment of Pavilion?

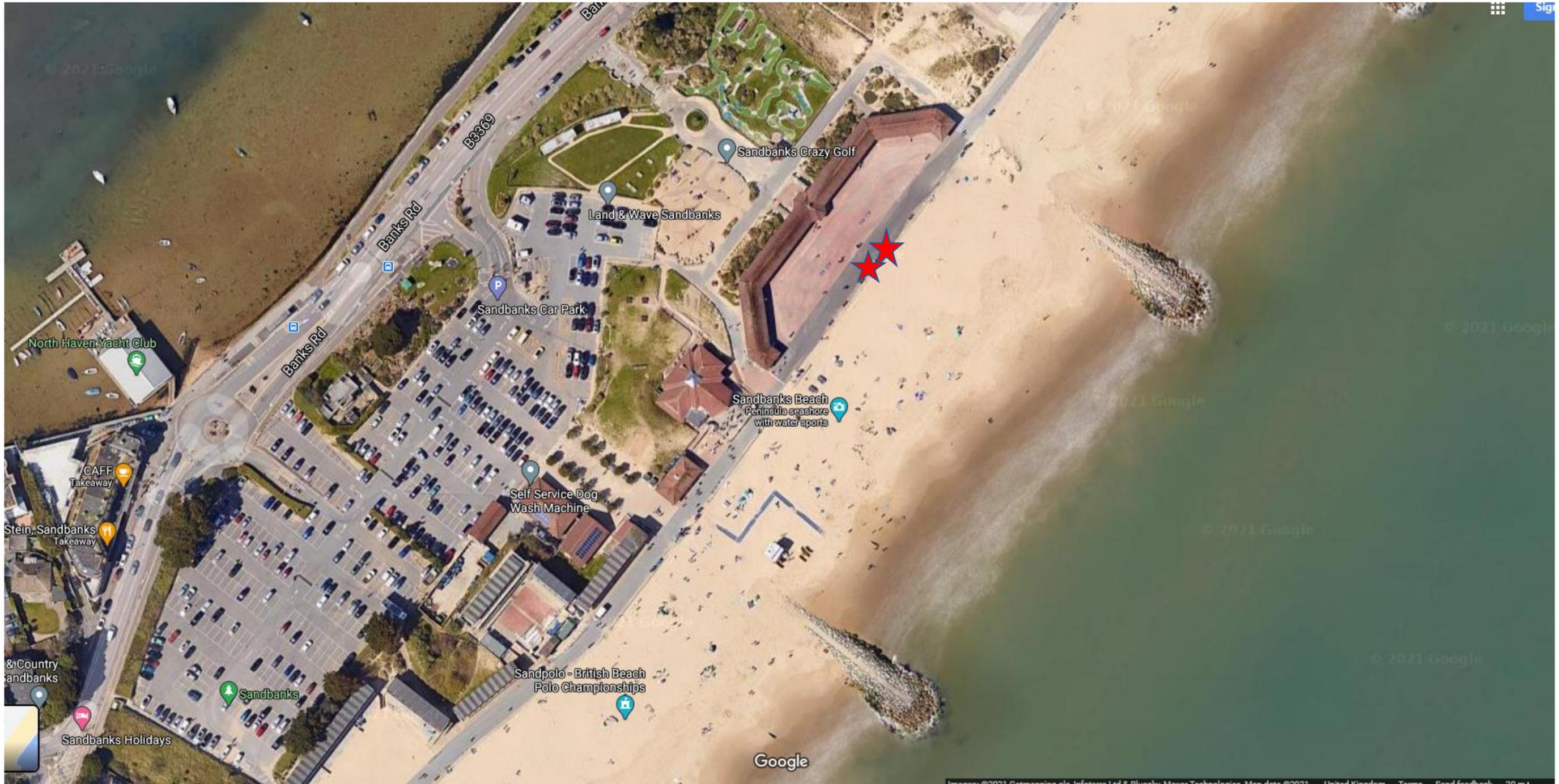
Shore Road - Phase 2



Potential for 2 double BBQs

Power to be trenched to promenade cabinet from beach office supply. Will mean digging up newly laid surfaces resulting in obvious trench.

Sandbanks - Phase 2

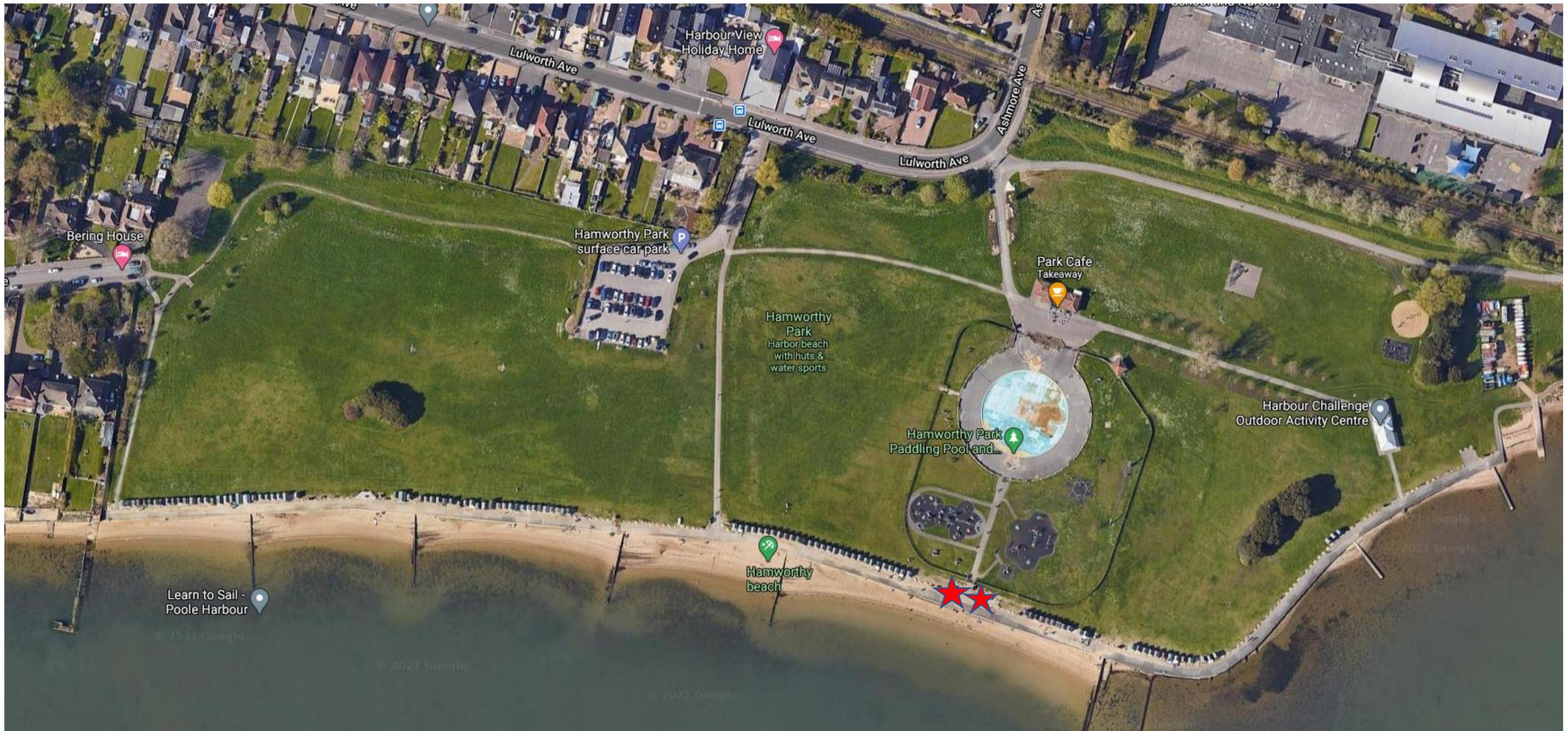


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Potential for 2 double BBQs

Power to be trenched to promenade cabinet from pavilion supply. Will require full upgrade of supply – await redevelopment of pavilion?

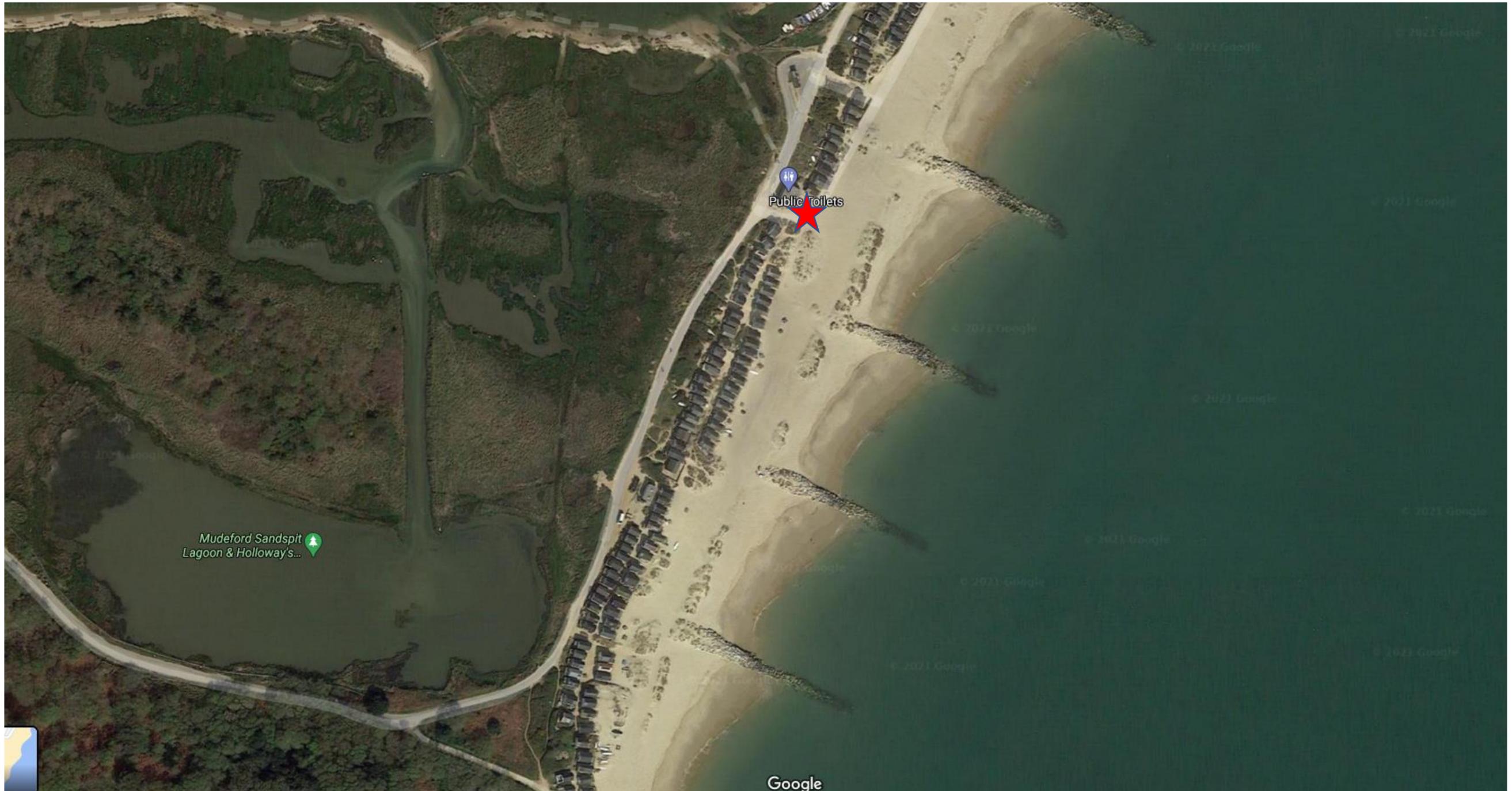
Hamworthy Park - Phase 2



Potential for 2 double BBQs outside play park.

Power to be trenched to promenade cabinet from paddling pool plant room? Would require separate supply and substantial trenching through play park.

Mundeford Spit - Phase 2



50

Potential for one double BBQ

Power to be trenched to cabinet from toilets. Currently insufficient supply to the spit. Would require new cable to be run from Broadway. Cost prohibitive

Lack of other viable sites on spit due to density of Beach huts and distribution of power.

Mudford Quay - Phase 2



Potential for 2 double BBQ's: Would require new 3 phase supply to run from SSE transformer. Could be combined with larger project to include power to watersports site and Gundimore Promenade

Avon Beach – leased to and operated by third party. Not possible to place any here

Friars Cliff – narrowness of promenade and density of Beach Huts precludes siting any BBQ's in this location.

Highcliffe Beach – No power at site. Would require substantial groundworks to install cables. Cost would preclude installation of 2 BBQ's